

2023 ENVIRONMENTAL ORGANIZATIONS  
PIEOUG PRESENTATION TO PJM BOARD



***May 3, 2023***

# Presentation Topics

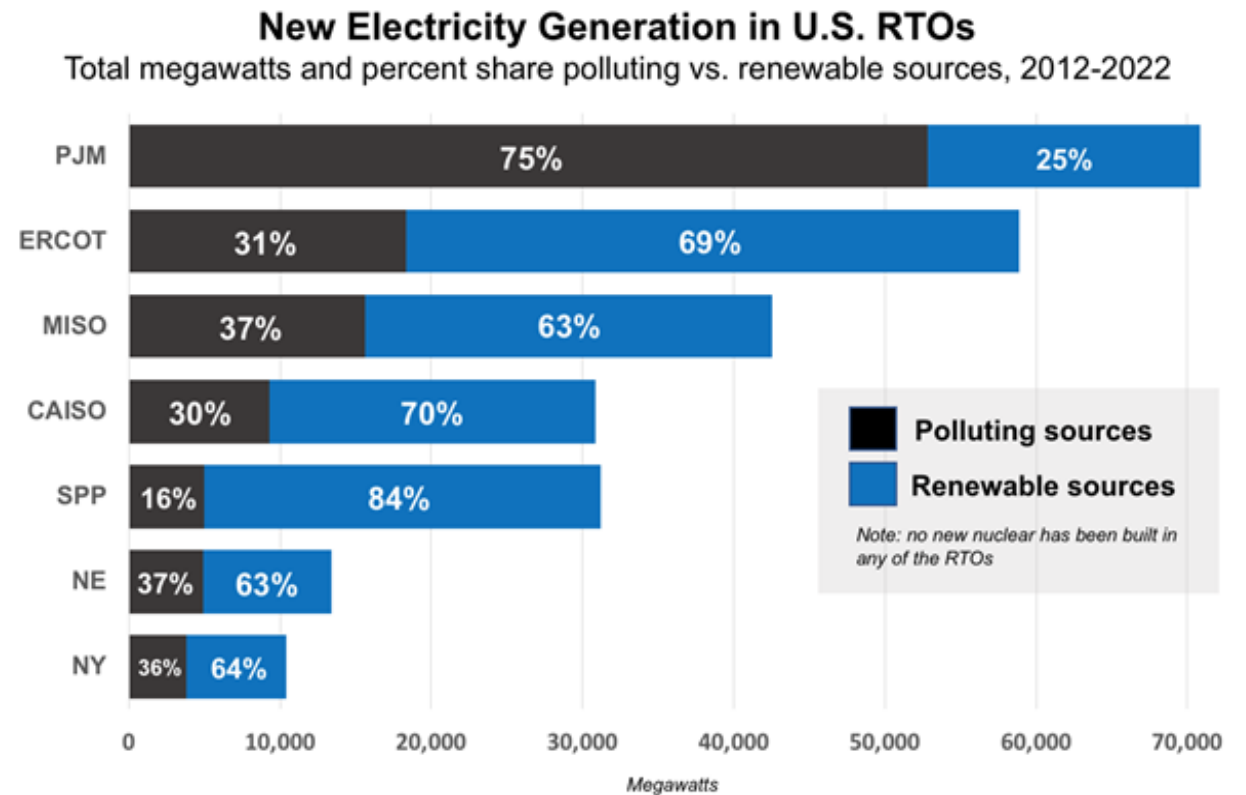


---

- PJM - State Policy Alignment
  - RTO Governance
  - Resource Adequacy (Comments on CIFP Scope)
  - Interconnection & Transmission Planning Reforms
-

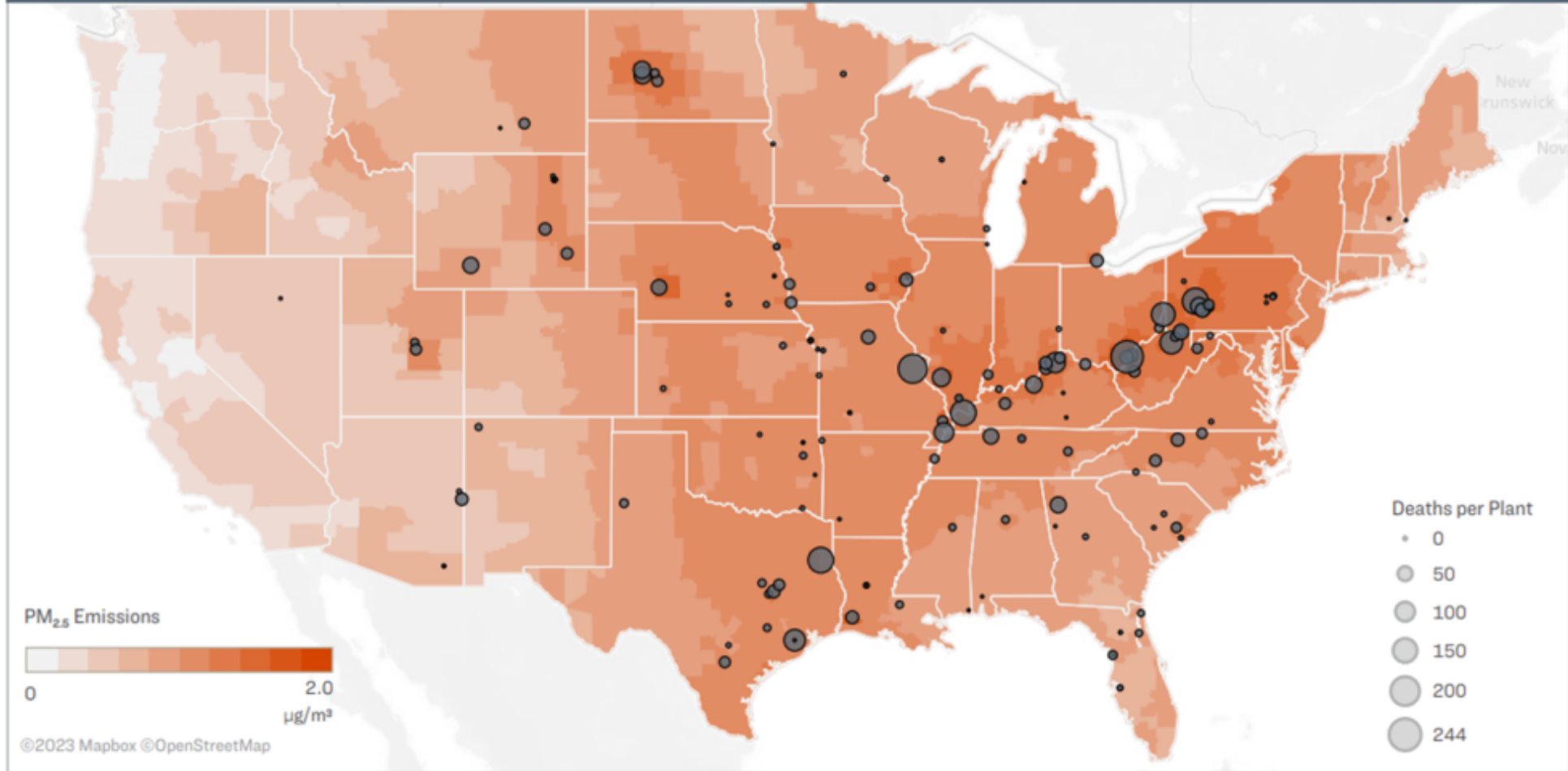
# PJM is on the cusp of the energy transition, but shouldn't look past problems with today's fleet

- Plenty of wind and solar in the interconnection queue, but committed capacity from those resources is less than 4% of the 148,085 MWs that cleared in the most recent BRA
- PJM is making progress and must stay focused on the most pressing challenges for market design and transmission planning



# The energy transition is urgent, not an inconvenience

**Figure 3:** County-level PM<sub>2.5</sub> pollution (shown in shades of red corresponding to intensity) from remaining coal-fired power plants (which are shown as gray circles, sized by their total associated mortality impacts). Source: Sierra Club analysis of data provided by Clean Air Task Force.



Source: Sierra Club, Out of Control: The Deadly Impact of Coal Plant Pollution (Feb. 2023)

# Energy Transition in PJM: Resource Retirements, Replacements & Risks

- Resource adequacy issues are of significant interest to the public, state and federal policymakers, and need to be handled with the utmost care
- Problems with the Retirement report's approach
  - **Ignoring role of capacity market price signals** in modulating pace of exits and new entry – leaves impression that states must act on their own
  - **Overstates retirement impacts of certain rules** and ignored ways in which those rules are designed to be sensitive to reliability impacts
  - Asymmetric representation of impacts of state and federal policy on retirements v. new entry – creates **lopsided impression of the effect of state policies** on resource adequacy

# Top priorities for Resource Adequacy CIFP

- **Fixing gas accreditation** is the vital immediate need, both for reliability generally and to ensure accurate price signals.
- The Board should encourage and support PJM staff in keeping **strict performance requirements** and meaningful penalties for capacity resources. Making it easier to not perform is exactly the wrong thing to do right now.
- Upstream gas industry practices are endangering reliability and presenting unreasonable costs to the electric industry. PJM should not be shy of using capacity market rules to force **changes in gas contracting and operations**.
- **Mutual support** is a moral imperative and a foundation of the electricity industry. The Board should reject any changes that undermine this.

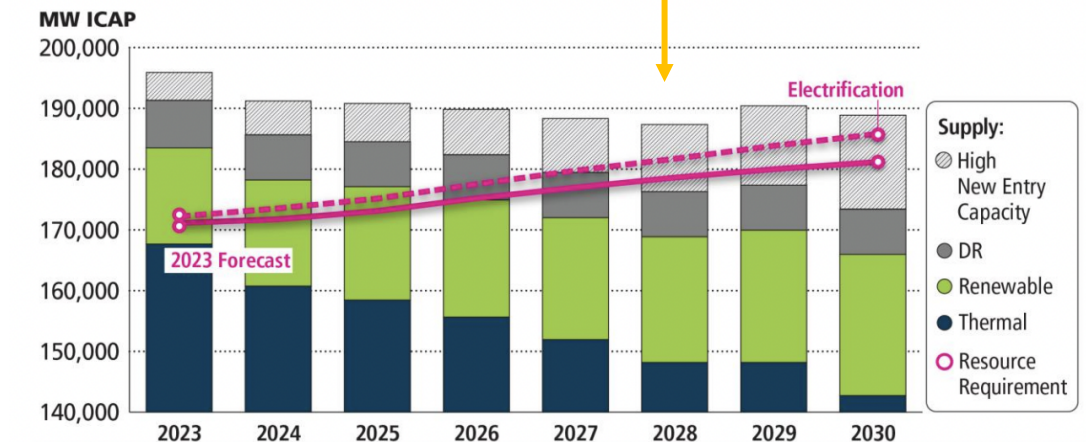
# To ensure resource adequacy and facilitate decarbonization, PJM must do more to address the pace of new resource entry

- Feb. 2023 Energy Transition report highlighted the risk of **resource adequacy shortfalls** if PJM does not correct the imbalance between the pace of retirements and the pace of new entry
- PJM’s response has dealt mostly with retirements and their implication for resource adequacy; more focus should be placed on **accelerating the entry of new resources** through further interconnection reforms and proactive transmission planning
  - Clean energy resources are increasingly the **lowest-cost** sources of generation; IRA incentives accelerate that trend
  - States and customers are demanding **more carbon-free energy**, which PJM has pledged to enable

Queue Transition Cycle	Projected ISA	First BRA
Fast track	Sept 2024	2028/29
Up to AG1 (TS1)	May 2025	2028/29
Up to AH1 (TS2)	June 2026	2029/30
All projects submitted after AH1 (Sept 2021)	Sept 2027	2031/32

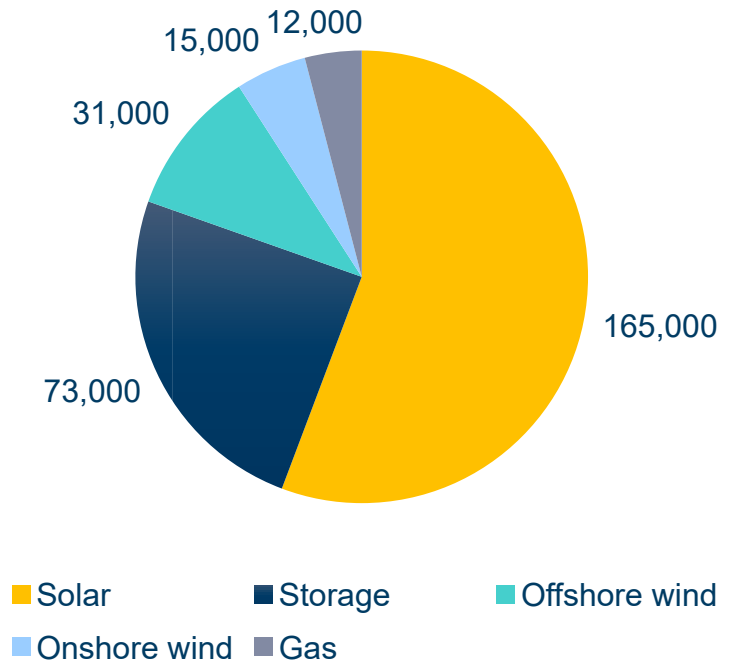
**No projects will exit the queue in time to participate in a BRA for the worst-case scenario (RA shortfall beginning in 2028)**

Figure 7. The Balance Sheet



# The clean energy in PJM's queue can help maintain resource adequacy if enabled to come online more quickly

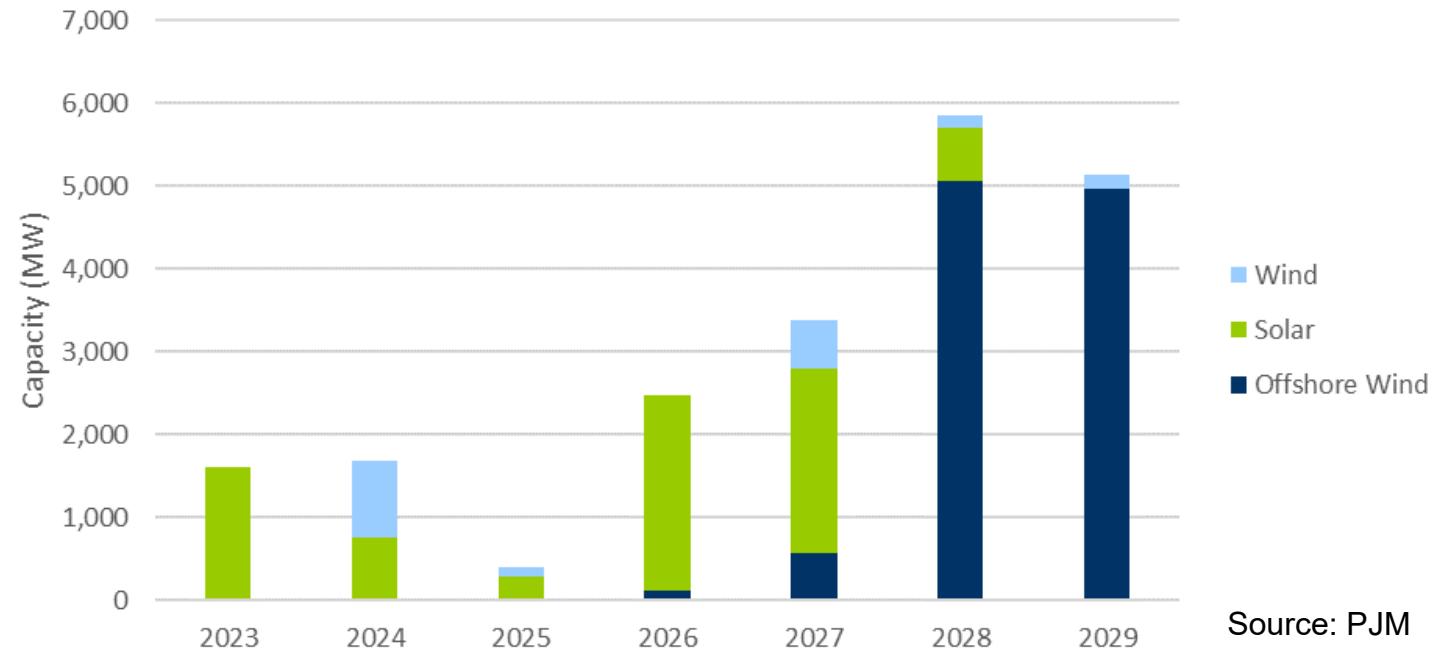
Capacity (MW) in PJM queue, 2022



Source: LBNL

The Energy Transition report projected **40 GW of retirements**; there are **290+ GW in the queue**.

Projected clean energy capacity additions in PJM, 2023-2029

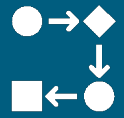


Source: PJM

The above projections of new entry by queued renewable projects (onshore wind, solar, and offshore wind) have been de-rated by historical withdrawal rates.



# Building on recent reforms, additional, near-term interconnection solutions can help more efficiently integrate new resources



## Establish a separate, streamlined generator replacement process

- Growing interest in **re-using** the site of retiring fossil plants for renewables and/or storage
- Other RTOs have created specific interconnection study processes for these cases, which are **shorter, cheaper, and less prone to delays**
- Clarifying PJM's processes in this realm could help specifically **address the resource adequacy risks** IDed in the Feb. 2023 report



## Alleviate network upgrade costs through near-term, cost-effective transmission tools

- Grid-enhancing technologies (GETs) are a promising tool for ensuring **optimal use** of the existing transmission system
- Studies and pilot projects are growing, including a **new study** kicking off focused on the PJM region
- Interconnecting customers want the option to use GETs as a **lower-cost alternative** to network upgrades proposed by TO
- There is more PJM can do to **encourage consideration and deployment of GETs** by TOs in the region



## Ensure sufficient staffing and resource capacity to keep pace with new requests

- Several ways to address this in the near, medium, and longer-term (consultants, automation, hiring and retention, etc.)
- Would like to know more about the **scope of the need**, what might make hiring challenging, what plans PJM has in the works in this regard

# Proactive transmission planning can set the region up for long-term success in new entry integration



## Identify opportunities for timely, high-priority transmission upgrades

- We applaud PJM's recent creation of the **Scenario Analysis & Special Studies** group to ID transmission needs & short-term solutions
- Need to consider interconnection queue and transmission **holistically** – where and how can targeted transmission improvements help unlock more low-cost generation (whose benefits would be broadly socialized)?



## Reduce barriers to capacity imports/exports

- Commercial interest exists in **importing low-cost renewable resources** from other regions into PJM
- Previous Energy Transition reports released by PJM have highlighted the potential for **greater net exports** as renewable energy deployment in the region increases
- This year, PJM declined to initiate an **interregional planning** process with MISO
- Updating capacity import rules and processes, in addition to more proactive interregional transmission planning, could help ensure PJM is maximizing the **diversity and cost-effectiveness of its resource portfolio**

# Thank you!

Please reach out with questions:

Casey Roberts  
[Casey.Roberts@sierraclub.org](mailto:Casey.Roberts@sierraclub.org)

Tom Rutigliano  
[trutigliano@nrdc.org](mailto:trutigliano@nrdc.org)

Katie Siegner  
[ksiegner@rmi.org](mailto:ksiegner@rmi.org)

